

Message Text

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ACTION OES-07

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INFO AMCONSUL GENEVA

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SUBJECT: ENVIRONMENT COMMITTEE - 20TH SESSION, OECD
MAY 2-4, 1977

1. SUMMARY. 20TH SESSION OF ENVIRONMENT COMMITTEE
HELD MAY 2-4. HIGHLIGHT WAS PRESENTATION BY, AND
DISCUSSION WITH, SECRETARY GENERAL VAN LENNEP. HE
SAID ENVIRONMENTAL ISSUES ARE AN IMPORTANT PART OF
OECD'S CONCERNS AND STRESSED KEY IMPORTANCE OF
HORIZONTAL INTEGRATION OF WORK IN ENVIRONMENT
AND OTHER OECD FIELDS. ENERGY-ENVIRONMENT INTERACTION
WAS CITED AS A PRIME EXAMPLE. DEPUTY SECRETARY
GENERAL ELDIN STRONGLY REINFORCED LATTER POINT DURING
1978 PROGRAM DISCUSSION. U.S. SUPPORTED THIS LINE,
NOTING THAT ENVIRONMENT-ENERGY COOPERATION MIGHT TAKE
DIFFERENT FORMS IN DIFFERENT CASES--SOMETIMES AS JOINT
ACTIVITIES OR REPORTS, SOMETIMES AS SEPARATE
PRESENTATIONS TO COUNCIL IF THERE WERE MAJOR DIF-
FERENCES OF VIEW BETWEEN COMMITTEES.

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A SATISFACTORY 1978 PROGRAM WAS APPROVED BY THE
COMMITTEE, ALTHOUGH NOT WITHOUT SOME HARD WORK BY THE
BUREAU AND SOME SUBSTANTIVE DEBATE. PROGRAM INCLUDES
ENERGY-ENVIRONMENT PROJECTS INVOLVING COOPERATION
WITH NEA AND IEA, A NEW URBAN ACTIVITY, REVISED
AUTOMOBILE USE PROJECT, AND BEEFED UP WASTE

MANAGEMENT PROJECT.

TWO U.S. INITIATIVES FLOATED FOR FUTURE ACTION RECEIVED FAVORABLE RESPONSE. THE FIRST WAS FOR A NEW PROJECT DESCRIPTION AND REPORTING FORMAT, AND THE SECOND WAS A STRAWMAN ON THE ORGANIZATION OF ONGOING GROUPS. LATTER WAS AIMED TO STIMULATE DISCUSSION AT NEXT SESSION ON PROPER FUTURE ROLE OF, AND RELATIONSHIPS AMONG, EXPERT GROUPS, SECRETARIAT, AND COMMITTEE.

A U.S./NORWEGIAN INITIATIVE TO RESTRUCTURE 1978 TRANSFRONTIER POLLUTION PROJECT TOWARD MANDATORY CONSULTATION AND INFORMATION EXCHANGE RAN INTO FIRM SPANISH RESISTANCE OVER WORDING. IDEA OF MOVING IN THIS DIRECTION WAS ACCEPTED, HOWEVER.

FLUOROCARBONS RECEIVED SIGNIFICANT ATTENTION AS RESULT POSITIVE DISCUSSION RECENT U.S. REGULATORY MEETING. NATIONAL POSITIONS VARIED AS IN WASHINGTON, BUT ALL AGREED PROBLEM WAS IMPORTANT AND MEETING HAD BEEN VERY USEFUL. RE CHEMICALS GENERALLY, AN IMPORTANT RECOMMENDATION ON PRESCREENING WAS SUPPORTED UNANIMOUSLY AND SENT TO COUNCIL. NEXT MEETING OF COMMITTEE SCHEDULED FOR NOVEMBER 30-DECEMBER 2. END SUMMARY.

2. SECRETARY GENERAL'S PRESENTATION: SECRETARY GENERAL VAN LENNEP SPENT AN HOUR WITH THE COMMITTEE, EXPRESSING HIS VIEWS ON VARIOUS SUBJECTS AND FIELDING UNCLASSIFIED

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QUESTIONS. HE SAID HE CONSIDERED ENVIRONMENTAL ISSUES TO BE OF CONSIDERABLE IMPORTANCE IN THE WORK OF OECD, AND STRESSED THE INTERPLAY OF ENVIRONMENTAL AND ECONOMIC ISSUES. "ENVIRONMENT MATTERS ECONOMICALLY," AND MUST BE INTEGRATED AT AN EARLY STAGE IN THE DEVELOPMENT OF ECONOMIC POLICY ISSUES, HE SAID. A SPECIFIC EXAMPLE IS IN THE FIELD OF ENERGY-ENVIRONMENT, WHERE CLOSE INTEGRATION OF CONSIDERATION OF THE TWO ISSUES IS IMPERATIVE. THE NEED FOR HORIZONTAL CO-OPERATION WAS EMPHASIZED BY VAN LENNEP, AS HE NOTED THAT THE WORK OF THE ENVIRONMENT COMMITTEE IS RELATED TO, AND CANNOT BE CONDUCTED IN A VACUUM FROM, THAT OF THE OECD AS A WHOLE. IN NOTING THE NEED TO INCLUDE ENVIRONMENTAL CONSIDERATIONS IN ENERGY AND INDUSTRIAL PLANNING, HE EMPHASIZED THE NECESSITY OF PREDICTING

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AND PREVENTING PROBLEMS RATHER THAN TRYING TO CURE THEM, AND HE POINTED OUT THE COMMITTEE'S IMPORTANT ROLE IN PROVIDING THE COUNCIL WITH AN "EARLY WARNING" ON ENVIRONMENTAL ISSUES. LASTLY, THE SECRETARY GENERAL STRESSED THE NEED FOR "ACTION ORIENTED" ACTIVITY. HE URGED THE DEVELOPMENT IN THE COMMITTEE OF "CONCRETE PROPOSALS FOR ACTION" TO DEAL WITH ISSUES FROM AN INTERNATIONAL POINT OF VIEW.

3. THE U.S. PURSUED THE ISSUE OF COOPERATION AMONG GROUPS DURING THE DISCUSSION, AGREEING WITH THE NEED TO INTEGRATE WORK HORIZONTALLY, BUT NOTING THAT THERE MAY BE INSTANCES WHERE PERSPECTIVES IN TWO OR MORE COMMITTEES ARE SO DIFFERENT THAT THEY MIGHT HAVE TO BE SENT TO THE COUNCIL FOR RESOLUTION. VAN LENNEP NOTED THAT THE SECRETARIAT WOULD SEEK TO HELP AVOID SUCH INSTANCES, BUT AGREED THAT THERE MIGHT LEGITIMATELY BE SUCH CASES. DEPUTY SECRETARY GENERAL ELDIN MADE SIMILAR POINTS CONCERNING THE NEED TO COOPERATE ESPECIALLY IN THE ENERGY-ENVIRONMENT AREA DURING THE
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DISCUSSION OF THE 1978 PROGRAM. HE ALSO AGREED ON THE

IMPORTANCE OF ENVIRONMENTAL WORK AND URGED UPON THE COMMITTEE A POSITIVE AND ACTIVE ROLE IN THE ENERGY AND ENVIRONMENT FIELD. WHILE RECOGNIZING THAT RELATIONSHIPS AMONG COMMITTEES OR AGENCIES MIGHT BE SENSITIVE AND COMPLEX, AND TAKE SOME TIME TO WORK OUT IN RELATION TO SPECIFIC ACTIVITIES, ELDIN PRESSED THE COMMITTEE TO RETAIN ADEQUATE RESOURCES IN ITS PROGRAM TO PERMIT MEANINGFUL WORK RELATED TO THE ENERGY ACTIVITIES OF THE IEA AND NEA.

4. 1978 PROGRAM: MANY COUNTRIES HAD PROBLEMS WITH VARIOUS PARTS OF THE DRAFT CONTAINED IN ENV (77)14. IN PARTICULAR, STRONG RESERVATIONS WERE EXPRESSED BY SEVERAL OVER THE INCLUSION OF ANY PROJECT DEALING WITH NUCLEAR WASTE MANAGEMENT. SEVERAL OTHERS HAD SIMILAR, IF NOT AS STRONG RESERVATIONS ABOUT THE COAL PROJECT. ON THE OTHER HAND, SEVERAL COUNTRIES, THE U.S. INCLUDED, ARGUED AGGRESSIVELY THAT IT WAS IMPERATIVE FOR THE COMMITTEE'S WORK TO INCLUDE APPROPRIATE ENERGY-ENVIRONMENT ACTIVITIES AND THAT ENVIRONMENTAL ISSUES SURROUNDING NUCLEAR WASTE AND COAL UTILIZATION WERE AMONG THE MOST IMPORTANT OF SUCH SUBJECTS. AS NOTED ABOVE, THE DEPUTY SECRETARY GENERAL STRONGLY SUPPORTED THIS LINE DURING THE PROGRAM DEBATE. THE U.S. OFFERED ITS "PACKAGE PROPOSAL" WHICH INCLUDED A NEW URBAN PROJECT AND A RESTRUCTURED AUTOMOBILE USE PROJECT (INCLUDING THE OFFER OF CONSULTANT ASSISTANCE). THIS STRUCK A RESPONSIVE CHORD IN SEVERAL DELEGATIONS, AND ENDED UP BEING A MAJOR FACTOR IN THE REVISED PROGRAM PROPOSAL WORKED OUT IN TWO SPECIAL MEETINGS OF THE BUREAU. KEY POINTS IN THE FINAL PROGRAM WHICH THE COMMITTEE APPROVED INCLUDE: A SCALED DOWN PROJECT ON NUCLEAR WASTE MANAGEMENT WHICH IN THE FIRST INSTANCE WILL USE THE NEA'S REQUEST THAT THE COMMITTEE REVIEW THE POLVANI UNCLASSIFIED

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REPORT AS ITS STARTING POINT. (BOTH JAPAN AND FRANCE ENTERED FORMAL RESERVATIONS ON EVEN THIS REVISED PROJECT.) ALSO INCLUDED ARE A PROJECT ON COOPERATION WITH THE IEA ON ENVIRONMENTAL ASSESSMENT OF ASPECTS OF COAL USAGE: A NEW URBAN PROJECT ("URBAN ENVIRONMENT AND ECONOMIC GROWTH") WHICH COMBINED ASPECTS OF THE U.S. PROPOSAL AND SEVERAL OTHER RELATED PROPOSALS (BUT WHICH AS A RESULT IS SO BROAD THAT SEVERAL COUNTRIES INSISTED IT BE RESHAPED BY THE URBAN GROUP); A BETTER USE OF AUTOMOBILES PROJECT VERY MUCH IN LINE WITH U.S. INTERESTS; A CONSIDERABLY EXPANDED WASTE PROJECT WHICH NOW INCLUDES ECONOMIC ASPECTS OF AT SOURCE SEGREGATION AS WELL AS ECONOMIC INCENTIVES; A NOISE CONFERENCE

WHICH, WHILE RETAINED, HAS BEEN PUSHED BACK TO MID-1979; A STRONG CHEMICALS PROJECT; AND A REDIRECTED TPF PROJECT AIMED AT STATES' RESPONSIBILITIES TO PROVIDE INFORMATION IN IMPLEMENTATION OF COUNCIL RECOMMENDATIONS C(74)224 AND C(77)28.

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5. ENERGY/ENVIRONMENT: THE DRAFT RECOMMENDATION ON THE REDUCTION OF ENVIRONMENTAL IMPACTS FROM ENERGY USE IN THE HOUSEHOLD AND COMMERCIAL SECTOR (ENV(77)17) WAS REFERRED TO A SPECIAL DRAFTING GROUP TO SEE IF IT COULD BE STRENGTHENED. (AN EARLIER DRAFT, PRODUCED IN A SPECIAL DRAFTING SESSION LAST DECEMBER, HAD BEEN SIGNIFICANTLY EDITED IN THE INTERIM BY THE COMBINED ENERGY STAFF.) AN IMPROVED, STRENGTHENED DRAFT WAS PRODUCED BY THE DRAFTING GROUP, IN WHICH THE U.S. PLAYED A CATALYTIC ROLE. IT WAS APPROVED WITHOUT SIGNIFICANT DEBATE BY THE COMMITTEE. COMMITTEE ALSO AGREED TO SEND THE RECOMMENDATION TO THE COUNCIL AS ITS OWN DOCUMENT, BUT TO GIVE THE ENERGY POLICY COMMITTEE THE OPPORTUNITY TO COMMENT ON OR ENDORSE IT EN ROUTE.

6. CHEMICALS: THE DRAFT RECOMMENDATION ON PRE-

SCREENING RECEIVED BROAD AND POSITIVE SUPPORT AND WAS
APPROVED FOR TRANSMITTAL TO THE COUNCIL WITH ONLY
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THREE MINOR AMENDMENTS. THE BACKGROUND REPORT (ENV(77)
20 WAS ALSO APPROVED BY THE COMMITTEE AND SENT TO THE
COUNCIL FOR DERESTRICTION. (U.S. FACTUAL AMENDMENTS
WILL BE INCORPORATED.) ADDITIONAL DATA FOR THE PCB
REPORT WILL BE ACCEPTED BY THE SECRETARIAT UNTIL
JUNE 15, AFTER WHICH THE REPORT WILL ALSO BE FORWARDED
TO THE COUNCIL FOR DERESTRICTION. APROPOS THIS REPORT,
THE U.S. ENDORSED ITS VALUE, NOTED THAT SOME COUNTRIES
WERE NOT PROVIDING ALL THE REQUIRED DATA, AND URGED
THAT EVERYONE MAKE RENEWED EFFORTS TO PROVIDE TIMELY
AND COMPLETE INFORMATION. IN RELATION TO THE
CHEMICALS ACTIVITY, THE DIRECTOR RAISED, AND THE
JAPANESE MADE SEVERAL SUPPORTIVE REFERENCES TO,
THE DESIRABILITY OF THE GROUP'S EVENTUALLY EXAMINING
THE ISSUE OF "NONESSENTIALITY" AND THE TRADE-OFFS
BETWEEN RISK AND BENEFIT IN ASSESSING TOXIC
SUBSTANCES.

7. LONG RANGE TRANSPORT: THE FINAL REPORT OF THE
(PART II) PROJECT ON LONG RANGE TRANSPORT OF AIR
POLLUTANTS WILL ALSO BE SENT TO THE COUNCIL AND
PUBLISHED. CONSIDERATION OF THE SUMMARY REPORT
(ENV(77)23) LED TO A DISCUSSION OF THE POSSIBLE FUTURE
ROLE OF THE OECD IN THE FIELD OF ACID RAIN. (THERE
IS A CONTINUING PROJECT ON CONTROL TECHNOLOGIES FOR
SOX.) REFERENCES WERE MADE TO THE ECE ACTIVITIES
AND PLANS AND THE NEED FOR COOPERATION AMONG
AGENCIES. HOWEVER, THERE IS INTEREST IN THE
ENVIRONMENT COMMITTEE PURSUING POLICY ASPECTS OF THE
ISSUE, AND THE AIR MANAGEMENT GROUP WILL BE ASKED
TO REVIEW THE REPORT PLUS SEVERAL QUESTIONS CONCERNING
POSSIBLE FUTURE POLICY-ORIENTED WORK IN THE FIELD OF
INTERNATIONAL CONTROL OF SULFUR EMISSIONS.

8. PROJECT ORGANIZATION AND COMMITTEE STRUCTURE:
TWO U.S. INITIATIVES RECEIVED FAVORABLE RESPONSES.
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THE FIRST WAS FOR THE INTRODUCTION OF A PROJECT OUTLINE
DOCUMENT, SIMILAR TO THAT BEING INSTITUTED IN THE ECE,
AIMED AT ORGANIZING AND CLARIFYING THE PRESENTATION
AND CONSIDERATION OF PROJECTS IN THE ENVIRONMENT

COMMITTEE. THIS NEW FORM WILL BE GIVEN A TEST RUN BY THE SECRETARIAT IN PREPARATION FOR THE COMMITTEE'S NEXT MEETING. THE SECOND WAS A DOCUMENT RAISING THE ISSUE OF THE ROLE OF THE STANDING SUBGROUPS (AIR, WATER, ETC.), AND THE WORKING RELATIONSHIP AMONG THEM, THE SECRETARIAT, AND THE COMMITTEE. WE MADE VARIOUS PRELIMINARY SUGGESTIONS AS TO HOW TO IMPROVE THE EFFICIENCY OF THE WORK, THE ACCESS TO APPROPRIATE EXPERTISE IN COUNTRIES, ETC. THERE WAS CONSIDERABLE INTEREST IN DISCUSSING THE ISSUES MORE THOROUGHLY AND THE SUBJECT WILL THEREFORE BE ON THE AGENDA FOR THE COMMITTEE'S NEXT SESSION.

9. BUREAU ELECTION: A) CHAIRMAN FAIRCLOUGH (UK) AND

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VICE CHAIRMEN LYKKE (NORWAY) AND GRANT (U.S.) WERE REELECTED FOR ANOTHER YEAR. DR. HASHIMOTO (JAPAN) AND JOSE CORREIA DA CUNHA (PORTUGAL) WERE ELECTED TO REPLACE HIGGS (AUSTRALIA, AND GIRELLI (ITALY), BOTH OF WHOM RETIRED. OTHER ITEMS: B) THE JAPAN REVIEW RECEIVED A POSITIVE REACTION FROM THE MEMBERS, AND THE JAPANESE SEEMED TO BE TRULY APPRECIATIVE OF THE EXPERIENCE. SEVERAL USEFUL LESSONS FOR JAPAN AND OTHERS RESULTED FROM THE ANALYSIS. (C) THE MINISTERIAL

MEETING HAS BEEN POSTPONED UNTIL SOMETIME DURING 1979
IN VIEW OF THE RELUCTANCE OF MANY MEMBERS (U.S.
INCLUDED) TO HAVE A 1978 MINISTERIAL FOR REASONS OF
BOTH SUBSTANCE AND RESOURCES. (D) THE SEMINAR ON
"JOBS AND THE ENVIRONMENT," PLANNED BY THE
SECRETARIAT FOR THIS FALL, WILL BE REVIEWED
IN VIEW OF THE SCEPTICISM EXPRESSED BY SEVERAL
COUNTRIES AS TO ITS UTILITY. AT THE URGING OF THE
DUTCH, THE CONCLUSIONS ON WATER MANAGEMENT
(ENV(77)21) WILL BE SUBJECT OF A SPECIAL
AD HOC MEETING WHICH WILL SEEK TO REFORMULATE THEM INTO
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CONCRETE, ACCEPTABLE RECOMMENDATIONS. (E) NEXT
MEETING: THE COMMITTEE'S 21ST SESSION WILL BE HELD
NOVEMBER 30-DECEMBER 2.
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Message Attributes

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